# West Lindsey District Authority Monitoring Report

Monitoring Period 1<sup>st</sup> April 2015 to 31<sup>st</sup> March 2016

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# **1.0** Introduction

- 1.1 The Town and Country Planning (Local Planning) (England) Regulations 2012, Regulation 34 requires Local Planning Authorities to produce an Authorities' Monitoring Report (AMR). This AMR is structured around meeting the requirements of Regulation 34.
- 1.2 Compliance with this Regulation builds on the annual monitoring reports produced and published for the District historically since 2005 under the title "Annual Monitoring Report".
- 1.3 During this monitoring period the Authority has been working with its partner authorities, City of Lincoln Council and North Kesteven District Council towards the adoption of a Central Lincolnshire Local Plan. This document sets out the emerging strategic planning policies for the area, including the housing requirement, and growth distribution.
- 1.4 For the purposes of this 2015-2016 monitoring report, the following key documents relevant during this period will be referenced;

Central Lincolnshire Local Development Scheme (LDS) 2015

Draft Central Lincolnshire Local Plan

- 1.5 The above documents are available to view at the central Lincolnshire Local Plan website <u>http://www.central-lincs.org.uk/</u>.
- 1.6 The source of the information used in this report is West Lindsey District Council unless otherwise stated.
- 1.7 This AMR covers the period 1<sup>st</sup> April 2015 to 31<sup>st</sup> March 2016.

# Key findings of this Monitoring Report

- 1.8 The following summarise the key findings of this AMR:
  - During 2015/16 progress on the Central Lincolnshire Local Plan is summarised as follows;
    - New Local Development Scheme produced and agreed on the 15<sup>th</sup> June 2015;
    - Consultation on the 'Further Draft' Local Plan carried out between October and November 2015.
  - During the monitoring period;
    - 284 new homes were completed (net);
    - There were 29 affordable housing completions (gross);

- At 31<sup>st</sup> March 2016 West Lindsey has a deliverable housing supply of 4476 dwellings;
- o 15,109 square metres of new employment floor space was completed;
- o 1,201 square metres of development was completed for town centre uses;
- There is a total area of 52.53 hectares of land designated as Local Nature Reserves in West Lindsey;
- There are 15 sites of Special Scientific Interest (SSSI) totalling an area of 771.16 ha. 83.62 % of this land is in favourable or unfavourable but recovering condition;
- There are 178 Local Wildlife Sites and 10 Local Geological Sites with 22% of these locally designated sites in positive conservation management status.

# **Detailed Portrait of West Lindsey**

1.9 Detailed information on topics such as Population, Households, Economy, Health and Education can be found in the District Area profiles published by the Lincolnshire Research Observatory <u>http://www.research-lincs.org.uk/area-profiles.aspx</u>.

# Location

1.10 West Lindsey is one of seven districts located in the centre of Lincolnshire. The district is characterised by small settlements and large areas of arable farmland. There are many small villages and several larger service villages. The main concentration of residents are located however in the main town of Gainsborough, with a population of over 20,000.

### Figure 1 – The West Lindsey District



#### Source: Google

### Population

1.11 The table below sets out county wide information on population change. There has been a 1.2% increase in population between 2013 and 2014 according to the Office for National Statistics mid-year estimates. This is in line with the overall estimated growth for Lincolnshire. An estimated rise from 89,400 in 2011 to 91,800 in 2014 is recorded for West Lindsey.

Local Authority Area	2011 census	2013 Mid-year estimate	2014 Mid-year estimate	% Change 2004-2014	% Change 2013-2014	
Boston	64,600	65,900	66,500	14.5	0.9	
East Lindsey	136,700	136,700	137,600	2.0	0.7	
City of Lincoln	93,100	95,600	96,200	9.7	0.6	
North Kesteven	108,500	109,900	111,000	11.1	1.0	
South Holland	88,400	89,200	90,400	11.9	1.3	
South Kesteven	134,100	136,400	138,000	8.6	1.2	
West Lindsey	89,400	90,700	91,800	9.5	1.2	
Lincolnshire	714,800	724,500	731,500	8.8	1.0	
Totals may not add due to rounding.						

Source: Lincolnshire Research Observatory 2013 & 2014 mid-year estimates & ONS 2011 Census figures.

# **2.0** Authorities' Monitoring Report and the Local Planning Regulations 2012

# Regulation 34(1) – Local Plan and Supplementary Planning Document (SPD) Progress

34. (1) A local planning authority's monitoring report must contain the following information-

(a) the title of the local plans or supplementary planning documents specified in the local planning authority's local development scheme;

(b) in relation to each of those documents-.

(i) the timetable specified in the local planning authority's local development scheme for the document's preparation; .

(ii) the stage the document has reached in its preparation; and .

(iii) if the document's preparation is behind the timetable mentioned in paragraph (i) the reasons for this; and .

(c) where any local plan or supplementary planning document specified in the local planning authority's local development scheme has been adopted or approved within the period in respect of which the report is made, a statement of that fact and of the date of adoption or approval.

- 2.1 A Local Development Scheme (LDS) is the project plan setting out the content and relevant timescales for the delivery of a council's Local Plan. Since the establishment of the Central Lincolnshire Joint Planning Committee in 2011 the District has been working jointly with neighbouring authorities, Lincoln City Council and West Lindsey District Council to produce a Joint Local Plan. The Local Development Scheme 2015 is relevant to this monitoring period.
- 2.2 Consultation on the 'Preliminary Draft' of the Local Plan was carried out between 1<sup>st</sup> October 2014 and the 11<sup>th</sup> November 2014. A high level of responses were received with around 500 respondents providing over 3,000 individual representations.
- 2.3 Representations on the 'Preliminary Draft' were carefully considered and changes were made where appropriate. The resulting 'Further Draft' Local Plan was issued for consultation between the 15<sup>th</sup> October 2015 and 25<sup>th</sup> November 2015. As was the case for the 'Preliminary Draft', a high level of responses were received from well over 800 individual respondents.
- 2.4 A Key Issues Raised report was prepared to identify the common themes and key areas in need of investigation. Key tasks following this were the analysis of comments in detail and reviewing policies or the need for new policies as a result of the representations and reviews of both the Evidence Base (particularly where objections were made on this basis) and site allocations.

- 2.5 Following this, the preparation of the Proposed Submission Draft Local Plan was completed. The key overarching elements of the Plan include welcoming growth in the number of jobs and homes along with supporting the delivery of infrastructure.
- 2.6 The 'Proposed Submission Draft' was agreed by the Central Lincolnshire Joint Committee on the 14<sup>th</sup> March 2016. Consultation was then timetabled to be completed between the 15<sup>th</sup> April 2016 and the 26<sup>th</sup> May 2016.
- 2.7 It is the intention that all admissible representations received will be uploaded to the consultation portal following this period and the Local Plan along with evidence base, representations and associated material be submitted to the Planning Inspectorate by late June 2016.
- 2.8 An updated Local Development Scheme (LDS) was approved on the 15<sup>th</sup> June 2015 and replaces the previous Local Development Scheme published in March 2014. The current LDS excludes a timetable for production of Community Infrastructure Levy Charging Schedules (Aligned) for West Lindsey, North Kesteven and the City of Lincoln. The CIL is reported on separately and is discussed at point 3.18 of this monitoring report.
- 2.9 To meet regulation 34(1) (a), the title of Local Plans (DPDs) and SPDs in the LDS moving forwards are as follows:

### Local Development Scheme 2015;

- Central Lincolnshire Local Plan
- 2.10 The current West Lindsey Local Plan was adopted in 2006. The Central Lincolnshire Local Plan is intended to replace the existing Local Plan.
- 2.11 To meet regulation 34(1) (b) (i) and (ii), the LDS set out the following timetable for the Local Plan production, together with the stage it reached during the Monitoring period:

### Table 2 – Progress against Local Development Scheme 2015 targets

Document	LDS Nov 2015 target date	Progress during AMR period 2015/16
Central Lincolnshire Local Plan		
Consult on a sustainability appraisal (SA)/ Integrated Impact Assessment (IIA) scoping report	Complete July 2014	None – Already Complete
		Preliminary Draft consultation completed between the 1 <sup>st</sup> October 2014 and the 11 <sup>th</sup> November 2014
Public Participation (Regulation 18)	October – November 2015	Further Draft consultation completed between the 15 <sup>th</sup> October 2015 and 25 <sup>th</sup> November 2015

Document	LDS Nov 2015 target date	Progress during AMR period 2015/16
Pre-Submission Publication (Regulation 19)	March – April 2016	Proposed Submission Draft consultation scheduled for between 15 <sup>th</sup> April 2016 and the 26 <sup>th</sup> May 2016
Submission (Regulation 22)	May 2016	
Independent Examination Hearing	August – September 2016 (estimate: dates set by Inspector)	
Inspector's Report	November 2016 (estimate)	
Adoption of DPD (Local Plan)	December 2016	

- 2.12 To meet regulation 34(1) (b) (i), it is confirmed that progress towards the Local Plan adoption is continuing however it is a month behind the timescales set out in the Local Development Scheme Targets. The reason for this small delay is due to the time taken to complete site allocation work, and reports could therefore not be presented to Committee until the 14<sup>th</sup> March. This delayed the Regulation 19 consultation process which started on the 15<sup>th</sup> April rather than in March as intended.
- 2.13 Whilst this small delay in timescales exists the work on the Local Plan is moving forward and it is still intended that it will be submitted to the Planning Inspectorate for examination by the end of June 2016.
- 2.14 To meet regulation 34(1)(c), it is confirmed that no Local Plan or Supplementary Planning Document was adopted in the Monitoring Period.

# Regulation 34(2) Non-Implementation of a Policy

34. (2) Where a local planning authority are not implementing a policy specified in a local plan, the local planning authority's monitoring report must—

(a) identify that policy; and .

(b) include a statement of-.

(i) the reasons why the local planning authority are not implementing the policy; and

(ii) the steps (if any) that the local planning authority intend to take to secure that the policy is implemented.

- 2.15 To meet Regulation 34(2), it is confirmed that all 'saved' policies (i.e. policies saved by direction of the Secretary of State) in the 2006 Local Plan were being implemented during the monitoring period.
- 2.16 The NPPF which came into force on the 27<sup>th</sup> March 2012 confirms in paragraph 49 that it is necessary to consider the current position regarding housing land supply

within the district. The 2013 Central Lincolnshire Housing Land Availability Assessment update confirmed that the District Planning Authority did not have a 5 year housing supply. However an update to this in the form of the Five Year Land Supply Report published in October 2015 changed this position with a land supply of 5.37 years being demonstrated across the Central Lincolnshire area. This amendment to the evidence base in respect of housing land supply happened during the monitoring period being reported on.

- 2.17 Paragraph 14 of the National Planning Policy Framework makes it clear that at the heart of the planning system is a presumption in favour of sustainable development. When making decisions regarding proposals where relevant local policies are out of date the key direction set out in the NPPF is that permission should be granted if the proposal is considered to be sustainable development.
- 2.18 Further to this, from the 14<sup>th</sup> March 2016 once the Proposed Submission Draft was agreed by the Central Lincolnshire Joint Planning Committee, more weight has been given to the emerging policies, in accordance with paragraph 216 of the National Planning Policy Framework.
- 2.19 The policies contained within the emerging plan which is now at a more advanced stage have been used (alongside the current development plans and other material considerations) in determining planning applications, especially where it contains 'new' policy not currently found in either the current Local Plans or the NPPF. The amount of weight given to the emerging policies has varied depending on the specific elements of the proposal and the level of representations received to each of the relevant policies. Consideration has therefore been given to emerging policies LP2 and LP4 which set out the principle of development with regard to housing.

# 3.0 Housing in West Lindsey

# Regulation 34(3) Net additional dwellings

34. (3) Where a policy specified in a local plan specifies an annual number, or a number relating to any other period of net additional dwellings or net additional affordable dwellings in any part of the local planning authority's area, the local planning authority's monitoring report must specify the relevant number for the part of the local planning authority's area concerned—

(a) in the period in respect of which the report is made, and

(b) since the policy was first published, adopted or approved.

- 3.1 To respond to Regulation 34(3)(a), the adopted West Lindsey Local Plan identifies an annual net completion figure of 350 dwellings, to meet the district housing requirement of 5,250 for the period 2001-2016.
- 3.2 The Proposed Submission draft of the Local Plan identifies a total of 36,960 dwellings to be completed during the Plan period across the whole of the Central Lincolnshire area with an annual net completion figure set at 1540 dwellings per year. This figure however is for all three Districts that make up the Central Lincolnshire Local Plan area and is not separated out at District level.
- 3.3 It is confirmed that 284 net additional dwellings were completed in the monitoring period and in terms of affordable dwellings, it is confirmed that 29 gross affordable homes were completed.
- 3.4 It is not currently possible to monitor net affordable dwellings completed, as data is not available for affordable dwelling losses and indirect gains. By its nature such data is difficult to collect as the Local Authority is not notified of conversions to a non-affordable dwelling or vice versa as a matter of course.
- 3.5 In respect of Regulation 34(3)(b), the Local Plan was adopted in 2006, and it is confirmed that since 2006, 4202 net dwellings have been completed, including 698 gross affordable dwellings between 2006 and 2016.
- 3.6 To break down the figures for more recent times in detail, the tables below show the total number of dwelling completions in West Lindsey for the period 1<sup>st</sup> April 2006 to 31<sup>st</sup> March 2016. The net cumulative total and annual average completions since 2006 is also set out below. This data shows that the annual average peaked at 771 in 2007/08 and has fallen since, now standing at 420 for 2015/16.

### Table 3 – Net dwelling completion totals since Local Plan adoption 2006

Net dwelling completion totals since West Lindsey Local Plan Adoption 2006	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16
Net Completions	873	668	506	383	329	236	256	289	378	284
Cumulative since the Local Plan adoption 2006	873	1541	2047	2430	2759	2995	3251	3540	3918	4202

Source: West Lindsey District Council

### Table 4 – Gross dwelling completions 2015/2016

Gross dwelling completions	2015/16
Gross Completions	284
Demolitions & Losses to other uses	0
Net Dwelling Completions	284

Source: West Lindsey District Council

### Table 5 – Net cumulative dwelling completions and annual averages

Net cumulative dwelling completions and annual averages	Cumulative Total	Annual Average
2006/07	873	873
2007/08	1541	771
2008/09	2047	682
2009/10	2430	608
2010/11	2759	552
2011/12	2995	499
2012/13	3251	464
2013/14	3540	443
2014/15	3918	435
2015/16	4202	420

Source: West Lindsey District Council

### Table 6 – Net dwelling completions by settlement 2015/16

Settlement Designation in Proposed Submission Draft Central Lincolnshire Local Plan 2016	Settlement	2015/16
Main Towns	Gainsborough	89
Market Towns	Caistor	6
Market Towns	Market Rasen	50
Large Villages	Bardney	0
Large Villages	Cherry Willingham	20
Large Villages	Dunholme	1

Settlement Designation in Proposed Submission Draft Central Lincolnshire Local Plan 2016	Settlement	2015/16
Large Villages	Keelby	0
Large Villages	Middle Rasen	1
Large Villages	Nettleham	23
Large Villages	Saxilby	27
Large Villages	Scotter	3
Large Villages	Welton	0
Medium Villages	Blyton	0
Medium Villages	Brookenby	5
Medium Villages	Burton Waters	22
Medium Villages	Fiskerton	0
Medium Villages	Hemswell Cliff	0
Medium Villages	Ingham	0
Medium Villages	Lea	1
Medium Villages	Marton	0
Medium Villages	Morton	16
Medium Villages	Nettleton	1
Medium Villages	North Kelsey	0
Medium Villages	Reepham	1
Medium Villages	Scothern	0
Medium Villages	Scotton	0
Medium Villages	Sturton By Stow	0
Medium Villages	Sudbrooke	0
Medium Villages	Tealby	1
Medium Villages	Torksey Lock	0
Medium Villages	Waddingham	1
Small Villages	Bigby	0
Small Villages	Bishop Norton	0
Small Villages	Brattleby	0
Small Villages	Burton	0
Small Villages	Cammeringham	0
Small Villages	Claxby	1
Small Villages	Corringham	0
Small Villages	East Ferry	0
Small Villages	East Stockwith	0
Small Villages	Faldingworth	0
Small Villages	Fenton	0
Small Villages	Fillingham	0
Small Villages	Glentham	0
Small Villages	Glentworth	0

Settlement Designation in Proposed Submission Draft Central Lincolnshire Local Plan 2016	Settlement	2015/16
Small Villages	Grasby	0
Small Villages	Great Limber	0
Small Villages	Hackthorn	0
Small Villages	Hemswell	0
Small Villages	Holton cum Beckering	0
Small Villages	Holton le Moor	0
Small Villages	Kexby	1
Small Villages	Kirkby	0
Small Villages	Knaith Park	0
Small Villages	Langworth	0
Small Villages	Laughterton	0
Small Villages	Laughton	0
Small Villages	Legsby	0
Small Villages	Lissington	0
Small Villages	Moortown	0
Small Villages	New Toft	0
Small Villages	Newton On Trent	0
Small Villages	Normanby By Spital	0
Small Villages	North Carlton	0
Small Villages	North Greetwell	0
Small Villages	North Owersby	0
Small Villages	North Willingham	0
Small Villages	Northorpe	0
Small Villages	Osgodby	1
Small Villages	Owmby By Spital	0
Small Villages	Riby	0
Small Villages	Rothwell	0
Small Villages	Scampton	0
Small Villages	Searby	0
Small Villages	Snitterby	0
Small Villages	South Kelsey	1
Small Villages	Southrey	0
Small Villages	Spridlington	0
Small Villages	Springthorpe	0
Small Villages	Stow	0
Small Villages	Swallow	0
Small Villages	Swinhope	0
Small Villages	Thoresway	0
Small Villages	Torksey	1

Settlement Designation in Proposed Submission Draft Central Lincolnshire Local Plan 2016	Settlement	2015/16
Small Villages	Upton	1
Small Villages	Walesby	0
Small Villages	Wickenby	0
Small Villages	Willingham By Stow	0
Small Villages	Willoughton	0

Source: West Lindsey District Council

# Gypsy and Traveller Pitches

- 3.7 The Central Lincolnshire Gypsy and Travellers accommodation assessment 2013 summarises accommodation needs in central Lincolnshire and West Lindsey. 13 additional pitches within West Lindsey were identified as being required in the first 5 years (2013-2018).
- 3.8 Monitoring information relates to the delivery of pitches for Gypsy and Traveller families. For the purposes of monitoring, a pitch is defined as an "area of land demarked for the use as accommodation by a single Gypsy and Traveller household, sometimes including extended families which may require space, within one pitch, to provide for more than one caravan." (Core Output Indicators Update 2/2008).
- 3.9 Table 7 details the total number of pitches available for use in West Lindsey each year. For the 2015/16 monitoring period there were no additional pitches granted planning permission in the district.

### Table 7 – Gypsies and Travellers and Travelling Show people pitches

Count of Traveller Caravans undertaken January prior to the end of each monitoring period	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16
Permanent Planning Permission	-	-	-	6	40	40	26	62	61	45
Temporary Planning Permission	-	-	-	6	3	7	2	4	4	4
Caravans on Travellers own land – 'tolerated'	-	-	-	7	13	14	6	10	15	4

Source: DCLG Traveller Caravan Count

# Affordable Housing Completions (Gross)

- 3.10 Affordable housing is monitored as gross completions (see earlier commentary). Between 1<sup>st</sup> April 2015 and 31<sup>st</sup> March 2016 there were 29 affordable dwelling completions which represents approximately 10% of total net dwelling completions in that year.
- 3.11 Table 8 sets out affordable housing completions over the past 10 years.

### Table 8 – Affordable housing completions (gross) 2006 - 2016

Gross Affordable Dwellings Completed	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16
Total Net number of all dwellings completed	873	668	506	383	329	236	256	289	378	284
Gross number of affordable dwellings completed	52	43	112	143	139	55	49	17	59	29
Percentage of total dwellings completed that are affordable	6	6	22	37	42	23	19	6	16	10

Source: West Lindsey District Council

# Housing Land Supply in West Lindsey

3.12 An update to the five-year land supply Report (first published in October 2015) was published April 2016 and forms part of the evidence base of the Proposed Submission Draft of the Local Plan. The five year land supply report can be viewed on the Central Lincolnshire Local Plan website at <a href="http://www.central-lincs.org.uk/">http://www.central-lincs.org.uk/</a>. The updated Report confirms that the Central Lincolnshire area has 5.33 years of housing supply.

# Regulation 34(4) Neighbourhood Planning

34. (4) Where a local planning authority have made a neighbourhood development order or a neighbourhood development plan, the local planning authority's monitoring report must contain details of these documents.

- 3.13 To meet Regulation 34(4), it is confirmed that two neighbourhood plans were adopted within the monitoring period. At a meeting of West Lindsey District Council on 3<sup>rd</sup> March 2016 the council resolved that Nettleham and Caistor Neighbourhood Development Plans should be 'made' in line with the Neighbourhood Planning (General) Regulations (2012).
- 3.14 The Nettleham Neighbourhood Development Plan formally commenced work following the designation by West Lindsey District Council on the 8th January 2013. Following two statutory consultation periods, West Lindsey District Council appointed an independent examiner in July 2015. The examiner recommended that Subject to a series of recommended modifications the plan should proceed to referendum. A referendum was held on Thursday the 28th January 2016, 91% (1145 votes) of those who voted were in favour of the plan. The plan proceeded towards formal adoption on 3<sup>rd</sup> March 2016 and now forms part of the statutory development plan for West Lindsey District Council.
- 3.15 The Caistor Neighbourhood Development Plan formally commenced work following the designation by West Lindsey District Council on the 3<sup>rd</sup> September 2013. Following two statutory consultation periods, West Lindsey District Council appointed an independent examiner in July 2015. The examiner recommended that Subject to a series of recommended modifications the plan should proceed to referendum. A referendum was held on Thursday the 28th January 2016, 75% (441

votes) of those who voted were in favour of the plan. The plan proceeded towards formal adoption on 3<sup>rd</sup> March 2016 and now forms part of the statutory development plan for West Lindsey District Council.

- 3.16 Eight additional Neighbourhood Areas were designated within the monitoring period, namely; Brattleby, Great Limber, Laughton, Riseholme, Scothern, Scotter, Sudbrooke and Willoughton. All parish councils will continue to work with their communities towards the production of their neighbourhood plans.
- 3.17 All Neighbourhood Plans can be viewed at <u>www.west-lindsey.gov.uk/neighbourhoodplans</u>

Monitoring Year	Number of Neighbourhood Plan Areas Designated	Total Number of Neighbourhood Plan Areas Designated	Number of Neighbourhood Plans Adopted
2012/13	2	2	0
2013/14	4	6	0
2014/15	1	7	0
2015/16	8	15	2

Source: West Lindsey District Council

# Regulation 34(5) Community Infrastructure Levy (CIL)

*34. (5) Where a local planning authority have prepared a report pursuant to regulation 62 of the Community Infrastructure Levy Regulations 2010(2), the local planning authority's monitoring report must contain the information specified in regulation 62(4) of those Regulations.* 

- 3.18 For the purpose of Regulation 34, it is confirmed that the Authority does not yet have a Community Infrastructure Charge in place and as such has not yet produced any reports as required under regulation 62 of the Community Infrastructure Regulations 2010. The Authority has however been working towards developing a CIL charge during this monitoring period. In order to contribute to an aligned approach to funding community needs arising from growth proposals across Central Lincolnshire, the Central Lincolnshire Authorities agreed that their charging schedules are to be prepared together and aligned, so that they can be examined and subsequently adopted at the same time.
- 3.19 The process of preparing the CIL was re-commenced during the preparation of the First Draft of the Local Plan in 2014 and has been prepared and consulted on in alignment with the preparation of the Local Plan. A review was completed in February 2016 by Legal Services Lincolnshire on the procedural aspects of the CIL process and the supporting documentation in order to ensure that the CIL has been prepared in accordance with the legislative requirements.
- 3.20 The programme for delivering a CIL charge is outlined in the reports prepared for Council rather than in the amended LDS and progress against this timetable will be undertaken in future AMRs.

### Table 10 – Summary of CIL programme

Community Infrastructure Charging Schedules	CIL Draft Charging Schedule Report 14 <sup>th</sup> April 2016 target date	Progress during AMR period 2015-16
Preliminary Draft Charging Schedule (PDCS) alongside the Local Plan	Public Consultation 1 <sup>st</sup> October to the 11 <sup>th</sup> November 2015	Completed
Draft Charging Schedule (DCS) alongside the Central Lincolnshire Proposed Submission Local Plan consultation	Public Consultation Spring 2016	Completed
Proposed aligned examination alongside the Local Plan Examination in Public Joint with West Lindsey & City of Lincoln	Summer 2016	
CIL Adoption	Winter 2016/17	

Source: West Lindsey District Council

# Regulation 34(6) Duty to Cooperate

34. (6) Where a local planning authority have co-operated with another local planning authority, county council, or a body or person prescribed under section 33A of the Act, the local planning authority's monitoring report must give details of what action they have taken during the period covered by the report.

# Duty to Cooperate: Joint Plans or other applicable Strategies

- 3.21 This "Duty to co-operate" requires local planning authorities and prescribed public bodies to work together, through engaging constructively, actively, and on an ongoing basis, with regard to strategic matters and supporting activities that relate to the preparation of development plan documents. A strategic matter is defined as sustainable development or use of land or infrastructure that has or would have a significant impact on at least two planning areas.
- 3.22 The National Planning Policy Framework (NPPF, March 2012) builds on the requirements of the Localism Act, stating that public bodies have a duty to cooperate on planning issues that cross administrative boundaries (Para 178), and identifies strategic priorities for Local Plans (Para 156).
- 3.23 During the monitoring period the formal consultation on the Further Draft version of the Local Plan was carried out between the 15<sup>th</sup> October 2015 and the 25<sup>th</sup> November 2015. All neighbouring authorities and public bodies were formally consulted by post or e-mail during this time and representations were received.
- 3.24 Engagement on key cross boundary strategic planning issues, challenges and priorities is something that has happened historically and remains a priority as an active and ongoing process with both neighbouring authorities and public bodies. A report on how the production of the Local Plan has been prepared in compliance with the Duty to Co-operate requirement has been prepared and can be downloaded (document E052) from the Central Lincolnshire website at

http://www.lincolnshire.gov.uk/central-lincolnshire/planning-policylibrary/126952.article.

# 4.0 The Economy in West Lindsey

### Additional employment floor space

- 4.1 This indicator relates to the amount of new floor space completed within the monitoring period.
- 4.2 A piece of secondary legislation groups types of use of premises into classes, so that no planning permission is required if a building is changed from one use to another within the same class. Employment Land for the purposes of this monitoring indicator is defined as uses B1, B2 and B8.
- 4.3 Table 11 shows the additional floor space created for employment in West Lindsey since Local Plan adoption. Data is unavailable for earlier years.
- 4.4 15,109 square metres of additional employment floorspace was completed during the monitoring period.

Employment Floorspace Developed (m2)											
Land Use Type	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	
B1	-	-	-	-	-	933	943	2437	1975	2233	
B2	-	-	-	-	-	1208	3252	17855	279	949	
B8	-	-	-	-	-	3087	1746	98	593	4779	
Mixed	-	-	-	-	-	8203	0	4069	2295	7148	
Total	-	-	-	-	-	13431	5941	24459	5142	15109	

### Table 11 – Additional Employment Floor space

Source: West Lindsey District Council

### Table 12 – Employment floorspace completed on previously developed land

Amount of Employment Floorspace completed on Previously Developed Land (%)											
Land Use Type	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	
B1	-	-	-	-	-	100	89	100	72	39	
B2	-	-	-	-	-	100	100	72	0	16	
B8	-	-	-	-	-	100	100	100	100	100	
Mixed	-	-	-	-	-	6	0	98	31	7	

Source: West Lindsey District Council

- 4.5 The development of commercial floorspace across B Class uses totals 15,109 sqm between April 2015 and March 2016. The figure for the previous year was 5,142 sqm. Over 7,000 sqm included the expansion of Somerby Park in Gainsborough due to the completion and occupation of new factory space. Development has also been completed at Saxilby Enterprise Park as well as across the rest of the district.
- 4.6 Two further construction projects are ongoing at Somerby Park which should be completed during the next monitoring period.
- 4.7 6,304 sqm of floorspace developed this year has been on previously developed land and represents 42% of all development across 'B' Class uses. This compares to 53% for the last monitoring period.

### Completed floor space for "town centre uses"

- 4.8 This information relates to the amount of floor space created for "Town Centre Uses". This data includes both Gainsborough town centre and the rest of the district. Data is unavailable for earlier years.
- 4.9 643 sqm of D2 class use development has been completed across the district. This represents a reduction from the previous year of 791 sqm. A1 and A2 class development completed amounts to 558 sqm, which again represents a reduction from the previous year. Proposed pipeline development in the Gainsborough town centre area will see an increase in commercial floorspace developed in future years.

Town Centre Uses Developed (A1, A2 & D2) (m2)										
Land Use Type	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16
In Gainsborough Town Centre	-	-	-	-	-	0	858	463	166	0
Rest of District	-	-	-	-	-	467	1651	2556	1393	1201
Total	-	-	-	-	-	467	2509	3019	1559	1201

#### Table 13 – Floor space developed for "town centre uses"

Source: West Lindsey District Council

# 5.0 The Environment in West Lindsey

### European or International Designations

### Special Areas of Conservation (SAC)

5.1 SACs are sites designated under the EU Habitats Directive (Council Directive 92/43/EEC on the Conservation of Natural Habitats and of Wild Fauna and Flora). West Lindsey contains no areas of land covered by SACs.

#### **Special Protection Areas (SPA)**

5.2 SPAs are sites designated under the EU Birds Directive (Council Directive 79/409/EEC on the Conservation of Wild Birds). West Lindsey contains no areas of land covered by SPAs.

### **Ramsar Sites**

5.3 Ramsar sites are sites designated under the Ramsar Convention on Wetlands of International Importance. West Lindsey contains no areas of land covered by Ramsar sites.

### National Designations

#### Local Nature Reserves (LNR)

5.4 LNRs are designated by Natural England and the relevant local authority. They are publicly accessible areas. There are 2 Local Nature Reserves in West Lindsey. No new Local Nature Reserves have been designated and there has been no amendments to the existing sites.

### Table 14 – Local Nature Reserves

Local Nature Reserve	Total Area (ha)
Owlet, Blyton	50.28
Theaker Avenue, Gainsborough	2.25

Source: Natural England

### Table 15 – Local Nature Reserves per 1,000 people

Information on LNR	Data
Local Nature Reserve Total Area in West Lindsey (ha)	52.53
Population in West Lindsey (figure from ONS Population Estimates 2015)	92,812
Local Nature Reserve area per 1000 people (ha)	0.56

Source: West Lindsey District Council

### Sites of Special Scientific Interest (SSSI)

5.5 SSSIs are protected under the Wildlife and Countryside Act 1981. There are 15 SSSIs in West Lindsey.

### **SSSI Condition Assessment**

- 5.6 SSSIs are divided up into areas known as SSSI units and these units are monitored for their condition by Natural England. The condition of a SSSI unit is deemed to fall into one of five categories favourable, unfavourable recovering, unfavourable no change, unfavourable declining and destroyed/part destroyed. The condition of SSSIs in the district is shown below by percentage area of total SSSI in each state.
- 5.7 The majority of sites are in a favourable or unfavourable but recovering condition. Of the total 771.16 hectares of designated land, 126.34 hectares is in an unfavourable condition which is an overall percentage of 16.38%.

SSSI Site	Latest Assessment Date	Area (ha)	Favourable	Unfavourable – Recovering	Unfavourable – No change	Unfavourable - Declining	Partially Destroyed	Destroyed	Not Assessed
Bardney Limewoods, Lincolnshire	23/07/13	488.90	22.84%	77.16%					
Cliff House	06/12/11	4.75			100%				
Greetwell Hollow Quarry	08/04/10	11.30	100%						
Kingerby Beck Meadows	08/07/14	5.52		100%					
Laughton Common	11/09/13	54.72			100%				
Lea Marsh	04/07/13	27.56	48.11%		51.89%				
Linwood Warren	22/10/09	25.68		100%					
Nettleton Chalk Pit	13/05/10	8.08	100%						
Normanby Meadow	03/07/14	4.18	100%						
Scotton and Laughton Forest Ponds	25/08/10	48.32			100%				
Scotton Beck Fields	28/07/11	16.75		100%					
Scotton Common	25/08/10	15.09		100%					
Swallow Wold	20/09/13	4.25			100%				
Tuetoes Hills	26/07/10	12.50		100%					
Wickenby Wood	16/06/11	43.56	100%						

### Table 16 – SSSI condition assessment

Source: Natural England

### Non-Statutory Sites

### Local Wildlife Sites (LWS) in West Lindsey

- 5.8 Local Wildlife Sites and Local Geological Sites are sites selected by the Greater Lincolnshire Nature Partnership (GLNP) (a group of partnership organisations and individuals affiliated to the Greater Lincolnshire Biodiversity Partnership). LWSs have no statutory protection but are recognised as a material consideration.
- 5.9 There are 188 locally designated sites in West Lindsey. The proportion of local sites where positive conservation management is being achieved is a proxy measure of local biodiversity and is used by central government to assess the performance of local authorities. In this monitoring period 22% of sites within West Lindsey are in positive conservation management. Where management evidence is more than 5 years old or has never been recorded, these sites have been identified as being in negative management status.

### Table 17 – Sites with local environmental designations

Information on Locally designated sites	Data
Local Wildlife Sites	178
Local Geological Sites	10
Sites where positive conservation management is being achieved	41

Source: Greater Lincolnshire Nature Partnership

# Renewable Energy Generation

5.10 This data looks at the energy generation capacity provided from renewable energy sources granted planning permission during the monitoring period. A biomass scheme in Langworth has been approved to serve agricultural operations (133058). In addition, several non-domestic solar energy schemes have been granted planning permission across West Lindsey in Rothwell, Keelby, Welton, Osgodby, and Ingham.

### Table 18 – Non-domestic Renewable Energy Projects granted planning permission

Type of Renewable Energy	Energy Production (kW)	Site Area (ha)
Biomass	990	0.03
Photovoltaic	700	1.10
Wind	0	0.00

# *Co2 Emissions in West Lindsey*

- 5.11 Table 19 below identifies the local Co2 emission estimates for West Lindsey and surrounding districts in Lincolnshire. The figure for West Lindsey has been relatively stable between 2011 and 2013 only varying by 0.3 tonnes per annum per capita, however, there was a decrease in emissions in 2014, being the lowest recorded since 2006. There is a two year delay in receiving this information.
- 5.12 <u>https://www.gov.uk/government/collections/uk-local-authority-and-regional-carbon-dioxide-emissions-national-statistics</u> Data has been taken from the 2005-2014 UK local and regional Co2 emissions data tables.

Estimates of CO2 emissions in Tonnes/annum per capita (i.e. per head of population)											
Local Authority Area	2006	2007	2008	2009	2010	2011	2012	2013	2014		
Boston	8.2	7.8	7.6	6.9	7.1	6.3	6.7	6.4	5.9		
East Lindsey	8.2	7.8	7.6	6.9	7.1	6.3	6.7	6.4	5.9		
Lincoln	6.2	6	5.8	5.1	5.2	4.7	5	4.9	4		
North Kesteven	8.1	7.9	7.7	7.1	7.3	6.7	6.8	6.8	6.3		
South Holland	8.9	8.7	8.5	7.8	7.9	7.3	7.8	7.6	7.2		
South Kesteven	9.5	9.1	8.6	7.9	8.3	7.6	7.8	7.7	6.9		
West Lindsey	8.9	8.4	8.2	7.8	8	7.4	7.7	7.4	6.9		

### Table 19 – Local Co2 emission estimates

# 6.0 Conclusion and Next Steps

6.1 This is the sixth AMR where West Lindsey has been part of the Central Lincolnshire Local Plan Team. This AMR reports performance against Core Output Indicators, indicators set by the previous Government to monitor local planning authority performance. It is important to continue to monitor performance to measure the effectiveness of our policies and decisions. An additional indicator of dwellings completed by settlement has been included to start monitoring against the emerging policies of the Proposed Submission Draft Central Lincolnshire Local Plan. The Central Lincolnshire Local Plan Team will be working with others on developing local indicators and targets as part of the Local Plan which will form the basis of future AMRs. In addition, future AMRs will be informed by any approach enacted by the Localism Bill and any future national policy and guidance.