

North Kesteven District
Annual Monitoring Report

Monitoring Period 1st April 2015 to 31st March 2016

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1.0 Introduction

- 1.1 The Town and Country Planning (Local Planning) (England) Regulations 2012, Regulation 34 requires Local Planning Authorities to produce an Authorities' Monitoring Report (AMR). This AMR is structured around meeting the requirements of Regulation 34.
- 1.2 Compliance with this Regulation builds on the annual monitoring reports produced and published for the District historically between 2005 and 2015 under the title "Annual Monitoring Report".
- 1.3 During this monitoring period the Authority has been working with its partner authorities, Lincoln City Council and West Lindsey District Council towards the adoption of a Central Lincolnshire Local Plan. This document sets out the emerging strategic planning policies for the area, including the housing requirement, and growth distribution.
- 1.4 For the purposes of this 2015-2016 monitoring report, the following key documents relevant during this period will be referenced;
 - Central Lincolnshire Local Development Scheme (LDS) 2015
 - Draft Central Lincolnshire Local Plan
- 1.5 The above documents are available to view at the central Lincolnshire Local Plan website <http://www.central-lincs.org.uk/>
- 1.6 The source of the information used in this report is North Kesteven District Council unless otherwise stated.
- 1.7 This AMR covers the period 1st April 2015 to 31st March 2016.

Key findings of this Monitoring Report

- 1.8 The following summarise the key findings of this AMR:
 - During 2015/16 progress on the Central Lincolnshire Local Plan is summarised as follows;
 - New Local Development Scheme produced and agreed on the 15th June 2015;
 - Consultation on the 'Further Draft' Local Plan carried out between October and November 2015.
 - During the monitoring period;
 - 473 new homes were completed (net);
 - There were 76 affordable housing completions (gross);
 - At 31st March 2016 North Kesteven has a deliverable housing supply of 5,076 dwellings;
 - 8919 square metres of new employment floor space was completed;
 - 846.4 square metres of development was completed for town centre uses;

- There is a total area of 89.13 ha of land designated as Local Nature Reserves in North Kesteven;
- There are 7 Sites of Special Scientific Interest (SSSI) totalling an area of 156.73 ha. 89.7% of this land is in favourable or unfavourable but recovering condition;
- There are 44 County Wildlife Sites in North Kesteven;
- There are 146 Local Wildlife Sites and eight Local Geological Sites with 32% of these locally designated sites in positive conservation management status.

Detailed Portrait of North Kesteven

1.9 Detailed information on topics such as Population, Households, Economy, Health and Education can be found in the District Area profiles published by the Lincolnshire Research Observatory <http://www.research-lincs.org.uk/area-profiles.aspx>.

Location

1.10 North Kesteven is one of seven districts located in the centre of Lincolnshire and covers an area of 356 square miles. The district is characterised by small settlements and large areas of arable farmland. There are many small villages and several larger service villages. The main concentration of residents are located however in the market town of Sleaford, with a population of over 17,000 and North Hykeham, which adjoins the neighbouring city of Lincoln.

Figure 1 – The North Kesteven District



Source: Google

Population

- 1.11 The table below sets out county wide information on population change. There has been a 1% increase in population between 2013 and 2014 according to the Office for National Statistics mid-year estimates. This is in line with the overall estimated growth for Lincolnshire. An estimated rise from 108,500 in 2011 to 111,000 in 2014 is recorded for North Kesteven.

Table 1 – Lincolnshire and Districts Population Estimates 2011 to mid 2014

Local Authority Area	2011 census	2013 Mid-year estimate	2014 Mid-year estimate	% Change 2004-2014	% Change 2013-2014
Boston	64,600	65,900	66,500	14.5	0.9
East Lindsey	136,700	136,700	137,600	2.0	0.7
City of Lincoln	93,100	95,600	96,200	9.7	0.6
North Kesteven	108,500	109,900	111,000	11.1	1.0
South Holland	88,400	89,200	90,400	11.9	1.3
South Kesteven	134,100	136,400	138,000	8.6	1.2
West Lindsey	89,400	90,700	91,800	9.5	1.2
Lincolnshire	714,800	724,500	731,500	8.8	1.0
<i>Source: Lincolnshire Research Observatory 2013 & 2014 mid-year estimates & ONS 2011 Census figures.</i>					
<i>Totals may not add due to rounding</i>					

2.0 Authorities' Monitoring Report and the Local Planning Regulations 2012

Regulation 34(1) – Local Plan and Supplementary Planning Document (SPD) Progress

34. (1) A local planning authority's monitoring report must contain the following information—

(a) the title of the local plans or supplementary planning documents specified in the local planning authority's local development scheme;

(b) in relation to each of those documents— .

(i) the timetable specified in the local planning authority's local development scheme for the document's preparation; .

(ii) the stage the document has reached in its preparation; and .

(iii) if the document's preparation is behind the timetable mentioned in paragraph (i) the reasons for this; and .

(c) where any local plan or supplementary planning document specified in the local planning authority's local development scheme has been adopted or approved within the period in respect of which the report is made, a statement of that fact and of the date of adoption or approval.

- 2.1 A Local Development Scheme (LDS) is the project plan setting out the content and relevant timescales for the delivery of a council's Local Plan. Since the establishment of the Central Lincolnshire Joint Planning Committee in 2011 the District has been working jointly with neighbouring Districts, Lincoln City Council and West Lindsey District Council to produce a Joint Local Plan. The Local Development Scheme 2015 is relevant to this monitoring period.
- 2.2 Consultation on the 'Preliminary Draft' of the Local Plan was carried out between 1st October 2014 and the 11th November 2014. A high level of responses were received with around 500 individual respondents providing over 3,000 individual representations.
- 2.3 Representations on the 'Preliminary Draft' were carefully considered and changes were made where appropriate. The resulting 'Further Draft' Local Plan was issued for consultation between the 15th October 2015 and 25th November 2015. As was the case for the 'Preliminary Draft', a high level of responses were received from well over 800 individual respondents.
- 2.4 A Key Issues Raised report was prepared to identify the common themes and key areas in need of investigation. Key tasks following this were the analysis of comments in detail and reviewing policies or the need for new policies as a result of the representations and reviews of both the Evidence Base (particularly where objections were made on this basis) and site allocations.

- 2.5 Following this, the preparation of the Proposed Submission Draft Local Plan was completed. The key overarching elements of the Plan include welcoming growth in the number of jobs and homes along with supporting the delivery of infrastructure.
- 2.6 The 'Proposed Submission Draft' was agreed by the Central Lincolnshire Joint Committee on the 14th March 2016. Consultation was then timetabled to be completed between the 15th April 2016 and the 26th May 2016.
- 2.7 It is the intention that all admissible representations received will be uploaded to the consultation portal following this period and the Local Plan along with evidence base, representations and associated material be submitted to the Planning Inspectorate by late June 2016.
- 2.8 An updated Local Development Scheme (LDS) was approved on the 15th June 2015 and replaces the previous Local Development Scheme published in March 2014. The current LDS excludes a timetable for production of Community Infrastructure Levy Charging Schedules (Aligned) for West Lindsey, North Kesteven and the City of Lincoln. The CIL is reported on separately and is discussed at point 3.14 of this monitoring report.
- 2.9 To meet regulation 34(1) (a), the title of Local Plans (DPDs) and SPDs in the LDS are as follows:
- Local Development Scheme 2015;**
- Central Lincolnshire Local Plan
- 2.10 The current North Kesteven Local Plan was adopted in 2007. The Central Lincolnshire Local Plan is intended to replace the existing Local Plan.
- 2.11 To meet regulation 34(1) (b) (i) and (ii), the LDS set out the following timetable for the Local Plan production, together with the stage it reached during the Monitoring period:

Table 2 - Progress against Local Development Scheme 2015 targets

Document	LDS 2015 target date	Progress during AMR period 2015-16
<u>Central Lincolnshire Local Plan</u>		
Consult on a sustainability appraisal (SA)/ Integrated Impact Assessment (IIA) scoping report	Complete July 2014	None – Already Complete
Public Participation (Regulation 18)	October – November 2015	Preliminary Draft consultation completed between the 1 st October 2014 and the 11 th November 2014 Further Draft consultation completed between the 15 th October 2015 and 25 th November 2015
Pre-Submission Publication (Regulation 19)	March – April 2016	Proposed Submission Draft consultation scheduled for between 15 th April 2016 and the 26 th May 2016.
Submission (Regulation 22)	May 2016	----- -----
Independent Examination Hearing	August – September 2016 (estimate: dates set by Inspector)	----- -----
Inspector's Report	November 2016 (estimate)	----- -----
Adoption of DPD (Local Plan)	December 2016	----- -----

2.12 To meet regulation 34(1) (b) (i), it is confirmed that progress towards the Local Plan adoption is continuing however it is a month behind the timescales set out in the Local Development Scheme Targets. The reason for this small delay is due to the time taken to complete site allocation work meant that reports could not be presented to Committee until the 14th March, this delayed the consultation process which started on the 15th April rather than in March which was initially planned. Whilst this small delay in timescales exists the work on the Local Plan is moving forward and it is still intended that it will be submitted to the Planning Inspectorate for examination by the end of June 2016.

2.13 To meet regulation 34(1)(c), it is confirmed that no Local Plan or Supplementary Planning Document was adopted in the Monitoring Period.

Regulation 34(2) Non-Implementation of a Policy

34. (2) Where a local planning authority are not implementing a policy specified in a local plan, the local planning authority's monitoring report must—

(a) identify that policy; and .

(b) include a statement of— .

(i) the reasons why the local planning authority are not implementing the policy; and

(ii) the steps (if any) that the local planning authority intend to take to secure that the policy is implemented.

2.14 To meet Regulation 34(2), it is confirmed that all 'saved' policies (i.e. policies saved by direction of the Secretary of State) in the 2007 Local Plan were being implemented during the monitoring period apart from policy H1 which addresses housing. Policy H1 has been identified as being out of date when assessing it against the National Planning Policy Framework (NPPF) requirements.

The NPPF which came into force on the 27th March 2012 confirms in paragraph 49 that it is necessary to consider the current position regarding to housing land supply within the district. The 2013 Central Lincolnshire Housing Land Availability Assessment update confirmed that the District Planning Authority did not have a 5 year housing supply. However an update to this in the form of the Five Year Land Supply Report published in October 2015 changed this position with a land supply of 5.37 years being demonstrated across the Central Lincolnshire area. This amendment to the evidence base in respect of housing land supply happened during the monitoring period being reported on.

Paragraph 14 of the National Planning Policy Framework makes it clear that at the heart of the planning system is a presumption in favour of sustainable development. When making decisions regarding proposals where relevant local policies are out of date the key direction set out in the NPPF is that permission should be granted if the proposal is considered to be sustainable development. The District has therefore not implemented policy H1 for these reasons and has made decisions based on the NPPF and other material considerations with regard to housing development. No steps are being taken to secure that policy H1 is implemented.

Further to this, from the 14th March 2016 once the Proposed Submission Draft was agreed by the Central Lincolnshire Joint Planning Committee, more weight has been given to the emerging policies, in accordance with paragraph 216 of the National Planning Policy Framework.

The policies contained within the emerging plan which is now at a more advanced stage have been used (alongside the current development plans and other material considerations) in determining planning applications, especially where it contains 'new' policy not currently found in either the current Local Plans or the NPPF. The amount of weight given to the emerging policies has

varied depending on the specific elements of the proposal and the level of representations received to each of the relevant policies. Consideration has therefore been given to emerging policies LP2 and LP4 which set out the principle of development with regard to housing rather than saved policy H1 of the Adopted Local Plan 2007.

3.0 Housing in North Kesteven

Regulation 34(3) – Net additional dwellings

34. (3) Where a policy specified in a local plan specifies an annual number, or a number relating to any other period of net additional dwellings or net additional affordable dwellings in any part of the local planning authority's area, the local planning authority's monitoring report must specify the relevant number for the part of the local planning authority's area concerned—

(a) in the period in respect of which the report is made, and

(b) since the policy was first published, adopted or approved.

- 3.1 To respond to Regulation 34(3)(a), the adopted Local Plan does not specify an annual number (dwellings or affordable dwellings) for the monitoring period of 2015/16 and a replacement plan has not yet been adopted.
- 3.2 The Proposed Submission draft of the Local Plan identifies a total of 36,960 dwellings to be completed during the Plan period across the whole of the Central Lincolnshire area with an annual net completion figure set at 1540 dwellings per year. This figure however is for all three Districts that make up the Central Lincolnshire Local Plan area and is not separated out at District level.
- 3.3 It is confirmed that 473 net additional dwellings were completed in the monitoring period and in terms of affordable dwellings, it is confirmed that 76 gross affordable homes were completed.
- 3.4 It is not currently possible to monitor **net** affordable dwellings completed, as data is not available for affordable dwelling losses and indirect gains. By its nature such data is difficult to collect as the Local Authority is not notified of conversions to a non-affordable dwelling or vice versa as a matter of course. The Authority does however have data on Council House losses from stock through the 'Right to Buy' which is shown in table 9 below.
- 3.5 In respect of Regulation 34(3)(b), the Local Plan was adopted in 2007, and it is confirmed that since 2006, 4524 net dwellings have been completed, including 927 gross affordable dwellings between 2006 and 2016.
- 3.6 To break down the figures for more recent times in detail, the tables below show the total number of dwelling completions in North Kesteven for the period 1st April 2006 to 31st March 2016. The net cumulative total and annual average completions since 2006 is also set out below. This data shows that

the annual average peaked at 595 in 2007/08 and has fallen since, now standing at 452 for 2015/16.

- 3.7 In the past 12 months significant time and resources has been invested in to improving the monitoring processes and work has been done to make sure that the data contained within the five year land supply report is up to date and accurate. Therefore the net housing figures reported have been altered to reflect this additional work carried out to ensure that the data and evidence base is effective and accurate. The figures published in relation to housing provision in the previous three monitoring reports should therefore be replaced with the data provided in this report.

Table 3 – North Kesteven net dwelling completion totals since Local Plan Adoption 2007

Please note – Figures in brackets are those previously reported, however following extensive work on the monitoring processes, the figures in bold are the corrected figures and should be utilised.

Net dwelling completion totals since North Kesteven Local Plan Adoption 2007	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16
Net Completions	584	605	432	413	510	322	348 (319)	379 (237)	458 (443)	473
Cumulative since the Local Plan adoption 2007	584	1189	1621	2034	2544	2866	3214 (3185)	3593 (3422)	4051 (3865)	4524

Table 4 – North Kesteven gross dwelling completions

Gross dwelling completions	2015/16
Gross Completions	488
Demolitions & Losses to other uses	15
Net Dwelling Completions	473

Table 5 – North Kesteven net cumulative dwelling completions and annual averages since Local Plan Adoption 2007

Net cumulative dwelling completions and annual averages	Cumulative Total	Annual Average
2006/07	584	584
2007/08	1189	595
2008/09	1621	540
2009/10	2034	509
2010/11	2544	509
2011/12	2866	478
2012/13	3214	459
2013/14	3593	449
2014/15	4051	450
2015/16	4524	452

Table 6 - Net Dwelling Completions by Settlement 2015/16

Settlement	Settlement Designation in Proposed Submission Draft Central Lincolnshire Local Plan 2016	2015/16
Anwick	Small Village	0
Ashby de la Launde	Small Village	0
Aubourn	Small Village	0
Bassingham	Medium Village	6
Beckingham	Small Village	0
Billinghay	Large Village	16
Blankney	Small Village	0
Boothby Graffoe	Small Village	0
Bracebridge Heath	Large Village	12
Branston	Large Village	7
Branston Booths	Small Village	0
Brant Broughton	Medium Village	1
Canwick	Small Village	2
Carlton Le Moorland	Small Village	1
Chapel Hill	Small Village	0
Coleby	Small Village	2
Cranwell	Medium Village	0
Digby	Medium Village	0
Doddington	Small Village	-1
Dorrington	Small Village	0
Dunston	Medium Village	1
Eagle	Medium Village	0
East Heckington	Small Village	0
Ewerby	Small Village	1
Great Hale	Medium Village	0
Greylees	Medium Village	30
Harmston	Medium Village	0
Heckington	Large Village	3
Heighington	Large Village	5

Helpringham	Medium Village	13
Kirkby Green	Small Village	0
Kirkby La Thorpe	Small Village	1
Leadenham	Small Village	0
Leasingham	Medium Village	0
Little Hale	Small Village	1
Martin	Medium Village	2
Martin Dales	Small Village	0
Metheringham	Large Village	3
Navenby	Large Village	5
Nocton	Medium Village	13
North Hykeham	Lincoln Urban Area	152
North Kyme	Small Village	0
North Rauceby	Small Village	0
North Scarle	Medium Village	2
Norton Disney	Small Village	0
Osbournby	Small Village	0
Potterhanworth	Medium Village	1
Rowston	Small Village	0
Ruskington	Large Village	6
Scopwick	Small Village	2
Scredington	Small Village	0
Silk Willoughby	Small Village	0
Skellingthorpe	Large Village	24
Sleaford	Main Town	39
South Hykeham Fosseway	Lincoln Urban Area	2
South Hykeham village	Small Village	0
South Kyme	Small Village	3
South Rauceby	Small Village	0
Swaton	Small Village	0
Swinderby	Medium Village	0
Tattershall Bridge	Small Village	0
Thorpe on the Hill	Small Village	2
Threkingham	Small Village	0

Timberland	Small Village	0
Waddington	Large Village	19
Waddington Low Fields	Lincoln Urban Area	16
Walcott	Small Village	1
Washingborough	Large Village	7
Welbourn	Medium Village	1
Wellingore	Medium Village	0
Wilsford	Small Village	0
Witham St Hughs	Large Village	60

Gypsy and Traveller pitches

3.8 The Central Lincolnshire Gypsy and Travellers accommodation assessment 2013 summarises accommodation needs in central Lincolnshire and North Kesteven. 7 additional pitches within North Kesteven were identified as being required in the first 5 years (2013-2018). Monitoring information relates to the delivery of pitches for Gypsy and Traveller families. For the purposes of monitoring, a pitch is defined as an “area of land demarked for the use as accommodation by a single Gypsy and Traveller household, sometimes including extended families which may require space, within one pitch, to provide for more than one caravan.” (Core Output Indicators - Update 2/2008).

3.8.1 Table 7 details the net total number of pitches available for use in North Kesteven since 2007. For the 2015/16 monitoring period there were no additional pitches granted planning permission in the district. A planning application was submitted for the siting of 3 mobile homes in North Scarle (14/1567/FUL) however this was refused. An appeal is currently in progress.

Table 7 - Gypsies and Travellers and Travelling Show people pitches in North Kesteven

Net Pitches for Gypsies & Travellers granted planning permission	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	Current Total
Permanent Planning Permission	0	0	0	28	0	0	0	0	0	28
Temporary Planning Permission	0	0	28	-28	0	0	0	0	0	0
Caravans on Travellers own land – ‘tolerated’	0	0	0	0	0	0	2	0	0	2

Affordable housing completions (Gross)

3.9 Affordable housing is monitored as gross completions (see earlier commentary). Between 1st April 2015 and 31st March 2016 there were 76 affordable dwelling completions which represents approximately 16.1% of total net dwelling completions in that year.

3.10 Table 8 sets out affordable housing completions over the past 10 years.

Table 8 – Affordable Housing Completions (Gross) 2007-2016

Please note – Figures in brackets are those previously reported, however following extensive work on the monitoring processes, the figures in bold are the corrected figures and should be utilised.

Gross Affordable Dwellings Completed	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16
Total Net number of all dwellings completed	584	605	432	502	511	322	348 (322)	379 (239)	458 (447)	473
Gross number of affordable dwellings completed	3	79	110	122	205	81	148	15	88	76
Percentage of total dwellings completed that are affordable	0.5%	13.1%	25.5%	24%	40%	25%	42% (46%)	4% (6%)	19.2% (19.7%)	16.1%

Right to Buy Sales

3.11 North Kesteven district currently owns 3884 homes. 25 properties have been sold during the monitoring period under the Right to Buy scheme. Since the start of the Local Plan period, 105 Council owned properties have been sold under the Right to Buy scheme.

Table 9 – Right to buy sales of publically owned housing stock in North Kesteven

Right to Buy Sales	Total Stock	Gross Right to Buy Sales	Cumulative Right to Buy Sales
2006/07	3841	11	11
2007/08	3839	8	19
2008/09	3811	2	21
2009/10	3805	7	28

2010/11	3819	4	32
2011/12	3827	3	35
2012/13	3832	18	53
2013/14	3828	17	70
2014/15	3830	10	80
2015/16	3884	25	105

Housing Land Supply in North Kesteven

3.12 At 31st March 2016 North Kesteven has a deliverable housing supply of **5082** dwellings. This figure identifies the number of dwellings under construction and those that have a live permission but have not yet been built. An update to the five year land supply Report (first published in October 2015) was published on the 3rd May 2016 and forms part of the evidence base of the Proposed Submission Draft of the Local Plan. The five year land supply report can be viewed on the Central Lincolnshire Local Plan website at <http://www.central-lincs.org.uk/> . The updated Report confirms that the Central Lincolnshire area has 5.33 years of housing supply.

Regulation 34(4) – Neighbourhood Planning

34. (4) Where a local planning authority have made a neighbourhood development order or a neighbourhood development plan, the local planning authority's monitoring report must contain details of these documents.

3.13 To meet Regulation 34(4), it is confirmed that one neighbourhood plan has been adopted during the monitoring period. Welbourn Neighbourhood Plan was the first to commence in North Kesteven with the area being designated on the 11th January 2013. North Kesteven District Council appointed an independent examiner to review the Neighbourhood Plan and following some modifications it was considered to comply with the requirements of the legislation.

The referendum was held on the 19th November 2015 and 88.4% (236 votes) of those who voted were in favour of the plan, therefore complying with paragraph 38A of the Planning and Compulsory Purchase Act 2004 that requires more than half of those voting being in favour. Following the referendum the Welbourn Neighbourhood Plan was adopted as part of the development plan for North Kesteven at a full Council meeting on the 17th December 2015. The Neighbourhood Plan can be found online at <https://www.n-kesteven.gov.uk/residents/living-in-your-area/localism/neighbourhood-plans>.

Work is continuing on Bassingham, Billingham, Bracebridge Heath, Branston & Mere, Dunston, Hykeham (North and South), Potterhanworth & Nocton,

Silk Willoughby and Thorpe on the Hill Neighbourhood Plans, all of which have an area designated.

Table 10 – Neighbourhood Plans 2015/16

Monitoring Year	Number of Neighbourhood Plan Areas Designated	Total Number of Neighbourhood Plan Areas Designated	Number of Neighbourhood Plans Adopted
2012/13	1	1	0
2013/14	1	2	0
2014/15	5	7	0
2015/16	3	10	1

Regulation 34(5) - Community Infrastructure Levy (CIL)

34. (5) Where a local planning authority have prepared a report pursuant to regulation 62 of the Community Infrastructure Levy Regulations 2010(2), the local planning authority's monitoring report must contain the information specified in regulation 62(4) of those Regulations.

- 3.14 For the purpose of Regulation 34, it is confirmed that the Authority does not yet have a Community Infrastructure Charge in place and as such has not yet produced any reports as required under regulation 62 of the Community Infrastructure Regulations 2010. The Authority has however been working towards developing a CIL charge during this monitoring period. In order to contribute to an aligned approach to funding community needs arising from growth proposals across Central Lincolnshire, the Central Lincolnshire Authorities agreed that their charging schedules are to be prepared together and aligned, so that they can be examined and subsequently adopted at the same time.

The process of preparing the CIL was re-commenced during the preparation of the First Draft of the Local Plan in 2014 and has been prepared and consulted on in alignment with the preparation of the Local Plan. A review was completed in February 2016 by Legal Services Lincolnshire on the procedural aspects of the CIL process and the supporting documentation in order to ensure that the CIL has been prepared in accordance with the legislative requirements.

- 3.15 The programme for delivering a CIL charge is outlined in the reports prepared for Council rather than in the amended LDS and progress against this timetable will be undertaken in future AMRs.

Table 11 - Summary of CIL programme

Community Infrastructure Charging Schedules	CIL Draft Charging Schedule Report 14th April 2016 target date	Progress during AMR period 2015-16
Preliminary Draft Charging Schedule (PDCS) alongside the Local Plan	Public Consultation 1 st October to the 11 th November 2015	Completed
Draft Charging Schedule (DCS) alongside the Central Lincolnshire Proposed Submission Local Plan consultation	Public Consultation Spring 2016	Completed
Proposed aligned examination alongside the Local Plan Examination in Public Joint with West Lindsey & City of Lincoln	Summer 2016	-----
CIL Adoption	Winter 2016/17	-----

Regulation 34(6) – Duty to Cooperate

34. (6) Where a local planning authority have co-operated with another local planning authority, county council, or a body or person prescribed under section 33A of the Act, the local planning authority’s monitoring report must give details of what action they have taken during the period covered by the report.

Duty to Cooperate: Joint Plans or other applicable Strategies

- 3.15 This “Duty to co-operate” requires local planning authorities and prescribed public bodies to work together, through engaging constructively, actively, and on an ongoing basis, with regard to strategic matters and supporting activities that relate to the preparation of development plan documents. A strategic matter is defined as sustainable development or use of land or infrastructure that has or would have a significant impact on at least two planning areas.
- 3.16 The National Planning Policy Framework (NPPF, March 2012) builds on the requirements of the Localism Act, stating that public bodies have a duty to co-operate on planning issues that cross administrative boundaries (Para 178), and identifies strategic priorities for Local Plans (Para 156).
- 3.17 During the monitoring period the formal consultation on the Further Draft version of the Local Plan was carried out between the 15th October 2015 and the 25th

November 2015. All neighbouring authorities and public bodies were formally consulted by post or e-mail during this time and representations were received.

- 3.18 Engagement on key cross boundary strategic planning issues, challenges and priorities is something that has happened historically and remains a priority as an active and ongoing process with both neighbouring authorities and public bodies. A report on how the production of the Local Plan has been prepared in compliance with the Duty to Co-operate requirement has been prepared and can be downloaded (document E052) from the Central Lincolnshire website at <http://www.lincolnshire.gov.uk/central-lincolnshire/planning-policy-library/126952.article> .

4.0 The Economy in North Kesteven

Additional employment floor space

- 4.1 This indicator relates to the amount of new floor space completed within the monitoring period.
- 4.2 A piece of secondary legislation groups types of use of premises into classes, so that no planning permission is required if a building is changed from one use to another within the same class. Employment Land for the purposes of this monitoring indicator is defined as uses B1, B2 and B8 (see table below for categories).
- 4.3 Table 12 shows the additional floor space created for employment in North Kesteven over the period from the 1st April 2009 to the 31st March 2016.
- 4.4 8919 square metres of additional employment floorspace was completed during the monitoring period.

Table 12 - Additional Employment Floor space

Employment Floorspace Developed (m2)							
Land Use Type	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16
B1	431	386	5613.49	6896.98	957	1380.60	1851
B2	367.3	478	1082	7501	2851	1206	729
B8	264.43	4512	7133.1	3209	0	72	1207
Mixed	5294.68	11748.75	1935	21428.5	3297	3578.70	5132
Total	6357.41	17124.75	15763.59	39035.48	7105	6237.30	8919

Table 13 – Percentage of employment floorspace completed on previously developed land

Amount of Employment Floorspace completed on Previously Developed Land (%)							
Land Use Type	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16
B1	100%	83%	65%	47%	100%	31%	96.8%
B2	100%	19%	100%	40%	100%	100%	100%
B8	100%	30%	93%	100%	100%	100%	0%
Mixed	9.6%	46%	55%	21%	100%	70%	42%

2015/16 saw a total of 3.57ha of employment land developed, this is lower than last year, which was exceptionally high (8.4ha) largely due to a number of sites being used for companies for storage, but in line with the previous two years (3.53ha & 3.41ha respectively).

In terms of floorspace, 2015/16 saw a total of 8919SqM of B use class space developed, this figure is slightly higher than last year (6,237.3) but was expected due

to developments taking place at Teal Park and Station Road, North Hykeham. There was also a B8 completion on Stephenson Way of 729SqM for a single occupier, making the B8 figure higher than normal and contributing towards the overall B take up.

There are a number of significant B use application that are under construction during 2015/16 that we would expect to see completed in 2016/17 including expansion of Branston Ltd and further development on Teal Park.

Solar Ground Panels continue to be completed in North Kesteven with 17.807ha being completed in 2015/16, although this is lower than the last year there is currently still a total of 194.21ha of not started approved applications. Although these developments are not reported through the indicators the applications are monitored for reference and information due to the amount of land take required for the panels.

Completed floor space for “town centre uses”

- 4.5 This information relates to the amount of floor space created for “Town Centre Uses”. This data includes both Sleaford town centre and the rest of the district.
- 4.6 As reported in 2014/15, we had expected to see a significant increase in retail take up in 2015/16 with the completion of a new convenience store in South Hykeham and a development at Doddington Hall. In addition to these two completions a change of use for an estate agents was complete in Sleaford Town Centre, contributing to the overall total of 2419.4SqM of A1, A2 & D2 floorspace completed in 2015/16.

Table 14 – Floor space developed for “town centre uses”

Town Centre Uses Developed (A1, A2 & D2) (m2)							
	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16
In Sleaford Town Centre	336.5	435.52	131	859	146	73	846.4
Rest of District	0	1581.2	843	323.5	1919	1265	1573
Total	336.5	2016.72	974	1182.5	2065	1338	2419.4

5.0 The Environment in North Kesteven

European or International Designations

Special Areas of Conservation (SAC)

- 5.1 SACs are sites designated under the EU Habitats Directive (Council Directive 92/43/EEC on the Conservation of Natural Habitats and of Wild Fauna and Flora). North Kesteven contains no areas of land covered by SACs.

Special Protection Areas (SPA)

- 5.2 SPAs are sites designated under the EU Birds Directive (Council Directive 79/409/EEC on the Conservation of Wild Birds). North Kesteven contains no areas of land covered by SPAs.

Ramsar Sites

- 5.3 Ramsar sites are sites designated under the Ramsar Convention on Wetlands of International Importance. North Kesteven contains no areas of land covered by Ramsar sites.

National Designations

Local Nature Reserves (LNR)

- 5.4 LNRs are designated by Natural England and the relevant local authority. They are publicly accessible areas. There are 2 Local Nature Reserves in North Kesteven. No new Local Nature Reserves have been designated and there has been no amendments to the existing sites.

Table 15 – Local Nature Reserves in North Kesteven

Local Nature Reserve	Total Area (ha)
Lollycocks Field, Sleaford	2.1
Whisby Nature Park, Whisby	87.03

Table 16 – Local Nature Reserves per 1,000 people in North Kesteven

Information on LNR	Data
Local Nature Reserve Total Area in North Kesteven (ha)	89.13
Population in North Kesteven (figure from ONS Population Estimates 2013)	109,900
Local Nature Reserve area per 1000 people (ha)	0.81

Sites of Special Scientific Interest (SSSI)

5.5 SSSIs are protected under the Wildlife and Countryside Act 1981. There are 7 SSSIs in North Kesteven including Potterhanworth Wood, High Dyke, Metheringham Heath Quarry, Wilsford Heath Quarry, Wilsford & Rauceby Warrens, Doddington Clay Woods and Copper Hill, Wilsford.

SSSI Condition Assessment

5.6 SSSIs are divided up into areas known as SSSI units and these units are monitored for their condition by Natural England. The condition of a SSSI unit is deemed to fall into one of five categories - favourable, unfavourable recovering, unfavourable no change, unfavourable declining and destroyed/part destroyed. The condition of SSSIs in the district is shown below by percentage area of total SSSI in each state. The majority of designated land is in a favourable or unfavourable but recovering condition. Of the total 156.73 hectares of designated land, 16.19 hectares (Wilsford Heath Quarry) is in an unfavourable declining condition which is an overall percentage of 10.3%. One of the sites, Doddington Clay Woods has been assessed during the monitoring period and remains in a favourable condition.

Table 17 – SSSI Condition Assessment

SSSI Site	Latest Assessment Date	Area (ha)	Favourable	Unfavourable – Recovering	Unfavourable – No change	Unfavourable - Declining	Partially Destroyed	Destroyed	Not Assessed
Potterhanworth Wood	08/06/09	33.08	100%						
High Dyke	01/08/11	6.77		100%					
Metheringham Heath Quarry	09/07/10	12.94	100%						
Wilsford Heath Quarry	29/07/10	16.19				100%			
Wilsford & Rauceby Warrens	27/08/13	57.42		100%					
Doddington Clay Woods	30/03/15	23.88	100%						
Copper Hill, Wilsford	22/07/11	6.64	70.05%	29.95%					

Non-Statutory Sites

County Wildlife Sites (CWS) in North Kesteven

5.7 County Wildlife Sites are identified because their flora, fauna, geological or geophysical features are of County-wide importance. They are designated by the Council, following advice from the Lincolnshire Wildlife Trust. There are 44 sites currently identified. No new County Wildlife Sites have been designated during the monitoring period and no existing sites have been lost.

Local Wildlife Sites (LWS) in North Kesteven

5.8 Local Wildlife Sites and Local Geological Sites are sites selected by the Greater Lincolnshire Nature Partnership (GLNP) (a group of partnership organisations and individuals affiliated to the Greater Lincolnshire Biodiversity Partnership). LWSs have no statutory protection but are recognised as a material consideration. There are 154 locally designated sites in North Kesteven. The proportion of local sites where positive conservation management is being achieved is a proxy measure of local biodiversity and is used by central government to assess the performance of local authorities. In this monitoring period 32% of sites within North Kesteven are in positive conservation management. This has fallen since the previous monitoring period. The GLNP have noted that there have been substantial changes to this year's figures with a large reduction in the number of sites in positive management. In line with Defra guidance, where management evidence is more than 5 years old or has never been recorded, these sites have been identified as being in negative management status. The GLNP have confirmed that work will take place in the forthcoming year to source new positive management evidence to update the database. An additional 2 Local Wildlife Sites have been designated during the monitoring period.

Table 18 – Sites with local environmental designations

Information on Locally designated sites	Data
Local Wildlife Sites	146
Local Geological Sites	8
Sites where positive conservation management is being achieved	49 (32%)

Renewable Energy Generation

5.9 This data looks at the energy generation capacity provided from renewable energy sources granted planning permission during the monitoring period. There has been a significant reduction in schemes coming forward for renewable schemes during the monitoring period. Two biomass schemes have been approved, one in South Hykeham (15/0737/FUL) and another in Greylees (15/1400/FUL). Both installations are proposed to serve agricultural and commercial operations.

Table 19 – Non-domestic Renewable Energy Projects granted planning permission during 2015/16

Type of Renewable Energy	Energy Production (kW)	Site Area (ha)
Biomass	1800	0.38
Photovoltaic	0	0
Wind	0	0

Co2 Emissions in North Kesteven in Lincolnshire

5.10 Table 18 below identifies the local Co2 emission estimates for North Kesteven and surrounding districts in Lincolnshire. The figure for North Kesteven has been relatively stable between 2011 and 2013 only varying by 0.1 tonnes per annum per capita, however, there is a slight decrease in emissions in 2014. There is a two year delay in receiving this information.

<https://www.gov.uk/government/collections/uk-local-authority-and-regional-carbon-dioxide-emissions-national-statistics> Data has been taken from the 2005-2014 UK local and regional Co2 emissions – data tables.

Table 20 – Local Co2 emission estimates

Estimates of CO2 emissions in Tonnes/annum per capita (ie per head of population)									
Local Authority Area	2006	2007	2008	2009	2010	2011	2012	2013	2014
Boston	8.2	7.8	7.6	6.9	7.1	6.3	6.7	6.4	5.9
East Lindsey	8.2	7.8	7.6	6.9	7.1	6.3	6.7	6.4	5.9
Lincoln	6.2	6	5.8	5.1	5.2	4.7	5	4.9	4
North Kesteven	8.1	7.9	7.7	7.1	7.3	6.7	6.8	6.8	6.3
South Holland	8.9	8.7	8.5	7.8	7.9	7.3	7.8	7.6	7.2
South Kesteven	9.5	9.1	8.6	7.9	8.3	7.6	7.8	7.7	6.9
West Lindsey	8.9	8.4	8.2	7.8	8	7.4	7.7	7.4	6.9

6.0 Conclusion and Next Steps

- 6.1 This is the sixth AMR where North Kesteven has been part of the Central Lincolnshire Local Plan Team. This AMR reports performance against Core Output Indicators, indicators set by the previous Government to monitor local planning authority performance. It is important to continue to monitor performance to measure the effectiveness of our policies and decisions. An additional indicator of dwellings completed by settlement has been included to start monitoring against the emerging policies of the Proposed Submission Draft Central Lincolnshire Local Plan. The Central Lincolnshire Local Plan Team will be working with others on developing local indicators and targets as part of the Local Plan which will form the basis of future AMRs. In addition, future AMRs will be informed by any approach enacted by the Localism Bill and any future national policy and guidance.